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### **Analysis on Government Guarantees for Public Library Resource Construction**

### ZENG Ying[a],\*

[al] Library, China West Normal University, Nanchong, China. \*Corresponding author.

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#### **Abstract**

It is the premise and basis of public library services that the premises, documents, manpower, equipment and system is taking such as the supply of resources, and because of the public library as a public welfare institution, the funds can only be borne and guaranteed by the government. In this paper, the government to protect the public library resource construction is analyzed. The article thinks: Must strengthen the function of public library undertaking fund, by clearly defining the rights of the government at all levels, to determine the financial power of governments at all levels, the reform of public cultural capital investment, the implementation of financial incentives to encourage and support the development of public libraries.

**Key words:** Government; Public library; Resource construction; Guarantees

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#### INTRODUCTION

The premises, documents, manpower, equipment and system such as the supply of resources is the premise and basis of public library services. Without these resources to provide and build, the public library is not possible to provide the majority of users with the perfect service; the public library as a public service organization, it is free of service to the user, so it does not have the funds or funds

for the construction of its own resources. The construction of this resource can only be borne by the government and the protection of the public library resources supplies can be understood from two aspects: First, it is discussed the problem of the public library resources from the perspective of the structure of the main structure, which shows the relationship between the main body and the supply of the public library; second, it is discussed how the supply of the problem, from the provision of the process level, which shows that the public library is a dynamic supply of resources technology process.

### 1. PUBLIC LIBRARY SUPPLIED SUBJECT ANALYSIS

Public library is one of the organic parts of the national culture of public welfare undertakings, and the public service is the core concept of the government's public administration reform in twenty-first Century, Including strengthening public health, education, and public participation in social economy, politics, culture and other social economic, political and cultural activities. Citizens in the long-term work life practice according to whether there is a competitive and exclusive public services will be divided into quasi public service projects and public service projects. According to this distinction, the public library service in China is the most typical quasi public service project, and the service of the public library in the form of quasi public service project is not exclusive. Library in the service of a user of a user at the same time does not prohibit the use and consumption of other users of the library, Along with the public's demand for the culture, the content of the public library needs to be deepened, and the service cost of the public library should be increased.

At present, the supply capacity of public library services is limited; the contradiction between supply and demand will become increasingly prominent. "Public library declaration" explicitly pointed out: "the establishment of public library is the responsibility of state and local government. And need special legislation to maintain public libraries, and by national and local government financial allocations." In the declaration, it is pointed out that the government at all levels should be the main supply of public library construction at all levels. But in reality, because of the different local government financial resources, the supply system has the difference, which directly leads to the development of Public Library in our country. As a quasi public product, library service provides space for the enterprises and private enterprises, so the supply of public library resources can be diversified.

# 2. THE GOVERNMENT PROVIDES THE PUBLIC LIBRARY WITH THE UNIVERSAL WAY OF THE GLOBAL LIBRARY

China is a developing country, the government's supply to the library is restricted by the financial ability, and the public service system in the country is building a lot of projects need to invest, The government must carry out screening in many construction projects, relative to social security, compulsory education, public library service is not very prominent, and therefore, the public library's investment in the national financial capacity is not enough to implement. Voluntary supply will solve the problem of a lack of financial resources, social organizations or individuals to provide services or to invest in public libraries in a voluntary contribution (Li, 2007). This will make the public library supply main body is diversified, some developed countries in Europe and the United States, the public library to establish the foundation of the fund management, through the way to raise funds, with such fees can be resolved.

In the form of diversification of public library resources, the government's responsibility will be in the most important position. It should be the main body of the library, so whether individual or other social organizations to enter the public library should be under the supervision of the government. Therefore, the promotion of public library resources supply diversification, the government must be institutional arrangements, policy guidance, mobilize the enthusiasm of all aspects. it is promulgated by the State Council on the reform of the investment decision explicitly pointed out, to relax the investment in social capital, allowing social capital to enter the law and regulations of the people's infrastructure, utilities and other industries and fields in 2004. It is promulgated the "national" five "eleven" period of cultural development plan "also proposed to" encourage and guide social capital to set up the state allows all kinds of public cultural facilities, public cultural services" in 2006. Therefore, private capital into the public library system has been basically. On this basis, the governments regulate the entry of private capital and the use of the funds to ensure the full use of funds to play its maximum (Jiang, 2006).

Public library is the responsibility of the state and local governments, which is born with the public library characteristics at all times and in all countries without exception. The emphasis is put on increasing government investment, establishing a government investment security system which is matched with the national strength and the people's cultural needs, and increasing public cultural service system construction funds and funds guarantee investment. "Guangzhou Ordinance" is a total of 58, and there are 13 direct provisions of the government at all levels of government in the development of the public library specific responsibilities. These are related to the management system of the public library, construction standards, budget, and staffing, legal responsibility and so on, the terms of the wide range of the content of the real, beyond the existing public library regulations in our country. These regulations are not only the responsibility of the government at all levels of government, but also the objective needs of the construction and development of public libraries. For example, the Guangzhou regulations on the appointment of directors to do a clear professional and technical requirements, which is the objective requirement and the specific embodiment of the public library professional, so the appointment of the director should adhere to the principle of professionalism, not free

## 3. GOVERNMENT SYSTEM SUPPLY RESPONSIBILITY

The supply of public library system is not perfect; *The* Law of the Museum becomes empty talk. It can not be based on the stability, fair and effective to promote and control the reform and development of the cause of the library. The supply of government system is not perfect, it means that the government to treat the attitude and behavior of the library without the system and regulate the protection, it means that the library is likely to lose the government's conventional support. If we do not change the current situation of the absence of government system supply, the cause of the library in our country will not be a great development. Since the reform and opening up, the public library management system is not perfect, the resource sharing of the bottom, the management mode is single, the collection is not characteristic and many other issues, the establishment of the corresponding regulations, but the effect is not significant (Jiang, 2006). The social efficiency improvement of the public library is not obvious; the development of the construction of public library is obviously lagging behind the development of other enterprises. It is not matched with the speed of the development of the country. In order to promote the improvement of citizen's cultural rights, the government should not only provide the perfect system supply, but also make the public library can be protected by the system. This requires the government to provide the corresponding system as well as the implementation of measures and services, namely the implementation of the system to protect, so as to implement the principle of system supply.

Government at all levels will be the most powerful supporter in the development of public library cause, the government has the obligation to develop the public library career to a higher level, and will reflect the obligations in practice. This implementation is one of the public libraries in the development process of system security. Legalization, standardization and institutionalization will be the way of the development of public libraries. The contemporary social government function is to provide the perfect legal system to ensure the normal operation of the state machine. The system of our country is in the stage of reform, the social economy develops quickly, the political system reform is active and safe, the material life and cultural life of the whole citizen has been improved and improved, the basic reason is supply and guarantee system. Experts put forward:

We have reason to put forward the main function of government is the system supply, system implementation, system ruling, and timely system innovation. In a word, the government function must be provided to the society in a way that is provided to the society, and the government itself must act according to the rules.

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## 4. PRINCIPLES OF PUBLIC LIBRARY RESOURCES SUPPLY

Firstly, people oriented, government provides the public library with the necessary resources to meet the needs of the people for the purpose, to protect the cultural rights and interests of the people as the driving force for the different areas of public library resource supply plan.

Secondly, to promote equity, the government should take full account of the economic development speed of the eastern and western regions of southern China to give priority to support economic development, and strive to narrow regional development imbalances, the government increased investment in these areas to truly achieve the equity of supply.

Thirdly, improving the efficiency, people's demand for cultural material living needs to continuously improve, people's governments at all levels should be more reasonable to the public library literature information, facilities, human resources and other resources, the proportion of scientific allocation. To establish rules and regulations to promote the reasonable development of public library, the government should strengthen the supply of the system, increase the supervision and encouragement mechanism of public library, and constantly enhance the efficiency of public library resources.

### 5. STRENGTHEN THE FUNCTION OF PUBLIC LIBRARY UNDERTAKING FUND

### 5.1 A Clear Definition of the Right of Government at All Levels

Firstly, according to the division of government and market division of labor, the field of public library affairs, the market can not solve the problem, that is, the market failure of the region, directly to the government to solve; all through the market, the government should not intervene; between the two, the financial leverage to play a guiding role, and actively guide the market to solve.

Secondly, according to the re division of the responsibility at all levels of government in the development of Public Libraries in central, provincial, city, district, town, township powers and expenditure responsibilities. The central government is the core organization and the leading body of the system and the government is the subsidiary and executive body of the system.

As a result, the national public library products and services should be provided by the central government; Local and regional public library products and services provided by the local government, the central or other places to help, to give a certain financial support.

### 5.2 To Determine the Financial Power of Governments at All Levels According to Law

According to the routine power and financial power to match the principle by formulate and improve the relevant local administrative and fiscal law, it will develop responsibility of funding for public libraries into the legal guarantee of the channels and the legal safeguard to the form of the public finance budget to be recognized and fixed. The construction of local literature resources is a social project, which needs to cooperate closely with the relevant departments under a unified administrative leadership, with close cooperation, planning, division of labor, a key group to build the local literature resources construction collaboration network.

Firstly, we should strengthen the cooperation among the libraries in a region, and clearly define the rights and obligations of the members in the cooperative system, and the scope and focus of the collection, exchange, sharing of resources, forming a regional literature resources in the overall complete, every member of the library and unique characteristic collection mode;

Secondly, we should strengthen the cooperation between the library and the archives, Shi Zhiban, and other departments, which can make the local document resources in a wider scope;

Thirdly, we should strengthen the Publishing Bureau, institutions, organizations, institutions, research institutes, academic institutions, individuals to establish a wide range of social contacts, These institutions and individuals are important sources of local literature resources, easy to master the local literature and publication, the establishment of cooperative relations, will get the understanding and support of the local literature work, and establish a solid social foundation (Zheng, 2010).

#### 5.3 Reform of Public Cultural Capital Investment

We should fully absorb the successful experience of western developed countries in the development of public culture, reform the way of public library cause, so that the public cultural input in the form of equity and justice. We can be considered by the implementation of the culture of a special fund to the way, the development of public libraries at the grassroots level in the form of project approval to the legal system of the fund system. In terms of public cultural management system, the system of public cultural fund is established in the form of the national art and cultural foundation. It is the institutional orientation of the form of justice in the reform of the public culture supply mode in the contemporary western countries. It makes the distribution system of public cultural capital of the country is endowed with the intention of equity and democracy.

And in the distribution of national public cultural fund, the use of both parties to discuss the project, the expert review of the contract, more so that the form of justice. Institutional orientation was reflected in the procedure. As a result, the national public cultural fund not only introduces some of the more equitable and democratic rules and procedures in the distribution system of the public cultural capital in the contemporary western countries, but also establishes a new type of link between the national culture administration and various public cultural services, And it can promote the national cultural policy to carry out a wide and effective way, and better to overcome the phenomenon of unbalanced distribution of public library resources caused by the system, mechanism and so on (Li, 2000).

# 5.4 The Implementation of Financial Incentives to Encourage and Support the Development of Public Libraries

In the special legal system of Library in Japan, the local government in the development of Public Libraries in the public affairs responsibility, local government funding for the library, the legal protection of the local autonomy law and local financial law and other laws and regulations. According to who set, who put the principle, the central government does not assume the responsibility of the local government to set up the library to invest funds (Li, 2015).

But as a support policy, it is necessary to encourage the development of public libraries, and therefore, in the law of the Japanese library, the state provides for the public library to provide "national treasury grants". This kind of state budget funds, such as grants, etc., to the local government for the public library cause is the nature of the award. Such financial incentives to mobilize the enthusiasm of local support for the development of public libraries, and change the past, the country's passive, direct financial funds, we should learn from.

#### CONCLUSION

The public library as a public institution, the supply of all the resources of the premises, literature, manpower, equipment and system is the basis and premise of public library service. But as a public welfare institution, without its own funds to protect the construction and service work, so the public library's resources can only be borne and guaranteed by the government. So the public library's resources can only be borne and guaranteed by the government. In this paper, the author analyzes the main factors of the supply of public library, the general mode of the financial security of the global library, the supply of government system, the supply of public library resources, and points out the measures to strengthen the protection of public libraries.

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